

2025 Annual Report on Area Development Districts



Cabinet for Health and Family Services

February 2, 2026

History and Statutory Authority

In compliance with Kentucky Revised Statute (KRS) 147A.115(1), the Cabinet for Health and Family Services (CHFS) is submitting its annual report detailing both state and federal funds distributed by CHFS to each Area Development District (ADD) for the fiscal year ending June 30, 2025. This report includes an overview of the CHFS departments that provided funding, along with a breakdown by department of the total amount of state and federal funds allocated to each ADD.

Department for Aging and Independent Living

The mission of the Department for Aging and Independent Living (DAIL) is to promote the dignity, wellbeing, and independence of Kentuckians and their caregivers. The department aspires to be a foundation of support where aging and disability are met with compassion, inclusivity, and empowerment in the commonwealth. DAIL is designated as the State Unit on Aging by the Administration on Community Living to provide Older Americans Act (OAA) services which are subcontracted to Area Agencies on Aging within ADDs to provide services.

Major program areas for DAIL are as follows:

- Federal funded programs to support individuals with disabilities across the lifespan and their caregivers and programs to support Kentuckians 60 and older and their caregivers, such as senior nutrition, in-home services, and senior centers
- State funded programs for Kentuckians, such as the Homecare and Kentucky Caregiver programs

DAIL provides funding to the Area Development Districts for the following programs:

- **Aging and Disability Resource Centers (ADRC)** - Streamline access to long-term care and serve as highly visible and trusted places available in every community across the commonwealth where people of all ages, incomes, and disabilities go to get information on the full range of long-term support options.
- **Caregiver Support Services (OAA Title III E; Ky Caregiver)** - Administered to assist caregivers utilizing state and federal funds. The National Family Caregiver Support Program offers flexible benefits and support services to informal caregivers of people 60 years of age or older and individuals with Alzheimer's disease or a related disorder. The Kentucky Family Caregiver Program also helps Kentucky grandparents care for their grandchildren. Families can receive up to \$500 per child in supplemental services for the program year to meet the basic need items of the grandchild. Priority is given to individuals with the greatest social and economic need. A grandparent who has adopted a grandchild is eligible for the Kentucky Family Caregiver Program if the grandparent is not eligible for other state or federal adoption subsidies, and for a period of one (1) calendar year from final order of adoption. To qualify, the parent of the grandchild cannot reside in the same household as the grandchild and grandparent caregiver.

- **Dementia Services** - Kentucky's Office of Dementia Services (ODS) works to enhance the quality of life for individuals impacted by dementia and their caregivers through education, training, and resource development. The ODS collaborates with state and community partners to provide evidence-based dementia caregiver programs, facilitate dementia-specific training for direct care staff, and support public health initiatives focused on brain health and disease prevention. Additionally, the office leverages data to guide policy, improve access to services, and promote equitable support for diverse and underserved populations across Kentucky.
- **Health Promotion and Disease Prevention (OAA Title III D)** - The Kentucky Aging Network offers a variety of programs focusing on improving health and wellness. Programs include routine health screening, nutrition counseling and education services, health promotion programs, home injury prevention, mental health screenings, benefits counseling, medication management screening education and rehabilitation information.
- **Homecare Program** Provides in-home services for individuals 60 and older with functional disabilities who are at-risk for requiring long-term, institutional care. Services include:
 - Personal care
 - Home management
 - Home health aide
 - Home delivered meals
 - Home repair
 - Help with household chores
 - Respite
 - Escort
 - Case management and assessment
- **Long-Term Care Ombudsman (OAA Title VII)** - Established under the Older Americans Act, the Kentucky Long-Term Care Ombudsman (LTCO) program operates out of the ADDs through their AAAILs. The LTCO works to improve the lives of people living in long-term care by enhancing their quality of life, improving their quality of care, protecting individual rights, and promoting the dignity of each resident.
- **Nutrition for Older Adults (Expanded Senior Meals, Nutrition Senior Incentive Program (NSIP), and OAA Title III C)** - Through a mixture of state and federal funds, DAIL operates a program that provides nutritionally balanced meals to qualified seniors. The program includes meals delivered to the home and meals in a congregate setting such as a senior center. The program helps improve the eating habits of participants, offers social networking opportunities, and helps the participants remain healthy and independent by reducing hunger and food insecurity.
- **Senior Centers** - 211 senior centers and nutrition sites are located throughout Kentucky with at least one located in each of Kentucky's 120 counties. The centers provide information and assistance, wellness opportunities, citizenship, volunteer opportunities

and social activities and services related to people 60 and older.

- **Senior Community Service Employment Program Title V** - This program provides training and part-time employment opportunities to low-income adults 55 and older. Participant benefits include earned income, training, and experience to develop employment skills, annual physical exams, the chance to obtain unsubsidized employment, social and physical activities, and engagement in activities that support independence.
- **State Health Insurance Assistance Program (SHIP)** - A statewide program that provides free and objective counseling and assistance to people with questions or problems regarding Medicare and other related health insurances. SHIP operates through the state's Area Agencies on Aging and Independent Living.
- **Supportive Services (OAA Title IIIB)**– These federally funded services are deemed "priority" services under the Older Americans Act and must be funded annually. These services include:
 - Legal assistance
 - Access to services (transportation, outreach, inform information and assistance, and case management services)
 - In-home services (homemaker and home health aides, visiting and telephone reassurance, chore maintenance)
 - Health screening
 - Education and training
 - Transportation services
 - Minor residential repair and renovation projects designed to adapt homes to the needs of older individuals
 - Special provisions for "Frail Older Americans" and their caregivers.

These programs are designed to assist individuals who are unable to perform at least two activities of daily living (ADL) without substantial human assistance. Services may include chore maintenance and the assistance of homemakers or home health aides. Notably, older Americans with Alzheimer's disease and related neurological disorders are specifically mentioned as intended beneficiaries.

DAIL contracts with all ADDs to deliver these programs, including:

- Barren River Area Development District
- Big Sandy Area Development District
- Bluegrass Area Development District
- Buffalo Trace Area Development District
- Cumberland Valley Area Development District
- FIVCO Area Development District Area
- Gateway Area Development District
- Green River Area Development District

- Kentucky River Area Development District
- KIPDA Area Development District
- Lake Cumberland Area Development District
- Lincoln Trail Area Development District
- Northern Kentucky Area Development District
- Pennyrile Area Development District
- Purchase Area Development District

Department for Behavioral Health, Developmental and Intellectual Disabilities

The Department for Behavioral Health, Developmental and Intellectual Disabilities (DBHDID) is responsible for administering state and federally funded mental health, substance use disorder, developmental, and intellectual disability programs and services throughout the Commonwealth.

DBHDID's mission is to promote health, well-being, and resilience for all, facilitate recovery for people affected by mental illness and substance use, and support people with intellectual or other developmental disabilities.

Our vision is that all Kentuckians have access to quality services and supports to live full and healthy lives.

DBHDID contracts with selected ADDs to deliver these programs, including:

- Barren River:

Regional Substance Use Disorder Service Pilot Program- This is a state-funded program supported through House Bill 1 (2024 Regular Session), which appropriated \$10,000,000 in State General Funds in each fiscal year (FY2025–FY2026) from the Budget Reserve Trust Fund to develop and implement a regional substance use disorder services pilot program. This program supports the Barren River Area Development District (BRADD) in designing and operating a regional initiative that provides substance use crisis stabilization and treatment services, ensuring access across all counties within the area development district.

- Pennyrile:

Kentucky Strategic Suicide Prevention Project – This federally funded initiative strengthens suicide prevention efforts in the Pennyrile region by raising awareness of available resources, advancing lethal means safety initiatives, and improving coordination among community partners. Led by the Pennyrile Area Development District in collaboration with the Pennyroyal Regional Prevention Center, the project focuses on reducing suicide risk among adults 60 and older through data-informed planning, regional partnership development, and evidence-based training for community care providers.

Department for Community Based Services

DCBS services are administered through a network of nine service regions and offices in each of Kentucky's 120 counties. In addition, DCBS uses a network of contract officials to deliver services, such as childcare. The provision of services is enhanced through a close relationship and coordination with local community partners. Some specific services offered through DCBS are as follows:

- Investigation of adult and child abuse
- Provision of information and referrals for domestic violence services
- Medicaid
- Supplemental Nutritional Assistance Program (SNAP, formerly the Food Stamp Program)
- Administration of state guardianship program
- Administration of foster care and adoption services
- Assistance with locating childcare
- Administration of the Low-Income Energy Assistance Program (LIHEAP)

With offices in every county, DCBS provides services and programs to:

- Enhance the self-sufficiency of families
- Improve safety and permanency for children and vulnerable adults
- Engage families and community partners in a collaborative decision-making process

The ADDs partner with DCBS to provide the following services:

- **Kentucky Works Program** – This is a federally funded program through the Transitional Assistance for Needy Families (TANF) grant that provides employment opportunities for Kentucky Transitional Assistance Program (K-TAP) recipient by assisting Kentucky Works Program (KWP) participants in the development of or upgrade of skills necessary to obtain and retain employment. This program encourages employers to hire K-TAP recipients or provide recipients with either potential employment and/or on the job work experience.
- **Supplemental Nutrition Assistance Program Employment and Training (SNAP E&T)** – This is a federally funded program to provide employment opportunities for Supplemental Nutrition Assistance Program (SNAP) recipients by assisting in the development or upgrade of skills necessary to obtain and retain employment. The ADD identifies and develops opportunities and partnerships that may assist the progress of SNAP E&T participants towards gainful and sustainable employment. This program is a voluntary program in Kentucky.
- **Community Collaboration for Children (CCC) Program** – This is a federally funded program through the Community Based Child Abuse Prevention (CBCAP) grant and Title IV-B Promoting Safe and Stable Families (PSSF). This program

supports community-based efforts, and develops, operates, expands, and enhances federal initiatives aimed at the prevention of child abuse and neglect. Additionally, it supports coordinated resource networks that strength families and reduce the likelihood of abuse. The target population for the CCC Program is families at-risk or in need of services to keep children safe and lower the number of children in foster care.

- **Navigator Outreach and Education Services** - This is funded with federal TANF, SNAP, and Child Care Development Block Grant funds, along with a 50% match of state dollars for the SNAP portion. This service allows Application Assistants to educate consumers and facilitate enrollment for individuals and small employer groups on kynect, Kentucky's health benefit exchange. They also conduct public outreach and education activities to raise awareness and reach underserved, vulnerable and difficult to access populations in Kentucky.

DCBS contracts with selected Area Development Districts to deliver these programs, including:

- Big Sandy Area Development District
- Buffalo Trace Area Development District
- Green River Area Development District
- Northern Kentucky Area Development District

Department for Family Resource Centers – Serve Kentucky

Serve Kentucky was established by Executive Order 94-6, as required by the National and Community Service Trust Act of 1993. Serve Kentucky was created to serve as a conduit for federal funds supporting AmeriCorps programs operating exclusively within the commonwealth, to encourage and recognize volunteerism, and to assist in service program development.

Serve Kentucky currently administers 19 AmeriCorps program grants with more than \$8.8 million in federal funds, along with supporting other statewide community service programs. Kentucky programs that receive grants focus on several initiatives, including support for aging Kentuckians, disaster relief, K-12 tutoring and mentoring, college readiness, housing assistance, environmental education, public health initiatives, and food support services. AmeriCorps grants are awarded to eligible organizations that mobilize members to strengthen communities. This is achieved through partnerships with faith-based and nonprofit organizations, educational institutions, local government entities, and state agencies.

Green River Area Developmental District (GRADD) receives funding annually from Serve Kentucky. This funding is awarded specifically to the Senior Connections AmeriCorps Program. Since its inception in 1997, the GRADD AmeriCorps program has provided more than 700 members the opportunity to serve their community. Senior Connections AmeriCorps members serve throughout the Green River Region to help older adults live healthier, safer,

and more connected lives. By expanding the capacity of senior centers and aging-service agencies, members provide direct support that strengthens nutrition access, enhances social engagement, and promotes safety and independence.

- **Improving Nutrition and Supporting Healthy Futures:** AmeriCorps members assist with the preparation and delivery of hot meals in both congregate and home-delivered settings, help organize food pantries, and support community gardens that increase access to fresh produce. They also contribute to physical wellness by helping facilitate regular exercise programs for seniors. In addition, members provide transportation to medical appointments, pharmacies, and grocery stores, ensuring that seniors can safely access the essential services they need to remain healthy and independent.
- **Reduce Social Isolation and Enhancing Social Engagement:** AmeriCorps members provide friendly visits, make phone assurance calls, check on seniors through home visits, and assist with a variety of activities that bring people together – such as games, fitness activities like Drums Alive, craft sessions, dances, and special events. They also help coordinate day trips and overnight outings, giving seniors the chance to explore new places, build friendships, and remain connected to their community.
- **Safety and Preparedness:** AmeriCorps members offer safety information and guidance, assist seniors in navigating resources, and support programs that promote stability, mobility, and overall well-being. Their presence helps ensure that seniors have the knowledge and access needed to remain safe in their homes and confident in managing everyday challenges.

Through their dedicated service, Senior Connections AmeriCorps members enhance the reach and effectiveness of local agencies. Their work ensures that seniors across the region receive the nutrition, support, social connection, and safety resources they need to thrive.

Serve Kentucky contracts with selected Area Development Districts to deliver these programs, including:

- Green River Area Development District (GRADD)

Department for Medicaid Services

Administrative functions of the Medicaid program and the Kentucky Children's Health Insurance Program (KCHIP) include determining applicant eligibility, formulating policy, processing claims, and assuring appropriate utilization of medical services and managed care oversight. For the fee-for-service elements of the program, claims are paid through contracts with a fiscal agent and a pharmacy benefits administrator. For the managed care elements of the program, a monthly capitation fee for each member is paid. The Medicaid program contracts for medical review of acute care admissions, level of care determinations for long-term care patients, and care reviews for recipients in mental hospitals and psychiatric facilities. Medicaid has a contract with KIPDA for assistors.

The Department for Community Based Services performs the eligibility determination function on behalf of the Department for Medicaid Services through a contractual arrangement. The Department for Medicaid Services also administers KCHIP, a program to provide health care services for uninsured children with family incomes below 200 percent of the federal poverty level but above the federal income level for the Medicaid program.

The Division of Health Plan Oversight within the Department for Medicaid Services oversees Kentucky's Health Benefit Exchange (KHBE). The KHBE is charged with developing and implementing Kentucky's Health Benefit Exchange. Section 1311(b) of the Affordable Care Act (Patient Protection and Affordable Care Act, P.L. 111-148, as amended by the Health Care and Education Reconciliation Act, P.L. 111-152), requires the establishment of an American Health Benefit Exchange in each state and establishes the requirements of a health benefit exchange. It assists qualified small employers to enroll their employees in qualified health plans offered in the small group market and enables eligible individuals to receive premium tax credits and cost-sharing reductions, and eligible small businesses to receive tax credits.

KHBE works with the Kentucky Department of Insurance, which is primarily responsible for the certification of qualified health plans (QHP) and stand-alone dental plans on kynect for Kentucky residents. KHBE spearheads the consumer assistance efforts in Kentucky, including outreach, education, training, and oversight of the navigator, in-person assister, and certified application counselor program.

DMS contracts with selected ADDs to deliver these programs, including:

- Kentuckiana Regional Planning and Development Agency

Department for Public Health

The Department for Public Health's (DPH) mission is to improve the health and safety of all people in Kentucky through prevention, promotion, and protection. DPH is responsible for carrying out the core public health functions of:

- Assessment of health status and programs
- Science-based health policy development
- Assurance of health services, codes, and programs to meet the needs of Kentuckians

Pursuant to KRS 211.025 and 211.180, DPH and its seven divisions implement and enforce public health laws and regulations, assist local boards of health and health departments, and act to protect and improve health. DPH does so by formulating, promoting, establishing, and executing policies, plans, and programs "relating to all matters of public health," partnering with 61 local health departments (LHDs) covering 120 counties as well as other local, state and federal agencies.

DPH's focus is improving the health status of the population. Due in part to public health

efforts, fewer Kentuckians smoke, a greater number of colon cancers are prevented, teen pregnancy rates are down, and deaths from cardiovascular disease are decreasing. The department strives to protect and improve the health and quality of life of each of over 4.6 million Kentuckians every day, by administering about 150 distinct programs and services, which are as varied as immunizations, newborn screening, women's cancer prevention, and the regulation of tattoo parlors. A sizable part of the state's economy is regulated by the actions of the department including the operation of food retail services, food manufacturing, radiation health services, hotels, and pools.

DPH operates the Kentucky Prescription Assistance Program (KPAP), a state program that helps people get prescription medications for free or at low cost. KPAP does this through programs offered by drug companies, discount drug programs, and discount pharmacy programs. DPH contracts with the Lincoln Trail Area Development District to assist with educating assistors, provide community outreach for prescription cost assistance, and encourage Kentuckians to register for financial assistance with referrals from local health departments and other community health providers on an as needed basis. During this period, Lincoln Trail ADD participated at the Community Partner level at the Pritchard Community Center's "Older American's Month" senior celebration, which consisted of booth space and sharing of public health information and pharmacy assistance to those in attendance.

DPH contracts with selected Area Development Districts to deliver these programs, including:

- Lincoln Trail

2025 Annual Report on Receipt and Expenditure of State and Federal Funds to Area Development Districts (ADDs)

SFY	Vendor Name	Vendor Code	Aging & Independent Living	Public Health	BHDID	KCCVS	DCBS	Medicaid	Total
2025	BARREN RIVER AREA DEVELOPMENT DISTRICT	KY0035416	\$4,921,830.22		\$10,000,000.00				\$14,921,830.22
2025	BIG SANDY ADD	KY0035413	\$3,315,439.84				\$2,868,870.19		\$6,184,310.03
2025	BLUEGRASS AREA DEVELOPMENT DISTRICT	KY0040958	\$9,000,921.03						\$9,000,921.03
2025	BUFFALO TRACE AREA DEVELOPMENT DISTRICT	KY0035425	\$2,001,490.49						\$2,001,490.49
2025	CUMBERLAND VALLEY ADD FDN	KY0035422	\$5,664,272.51						\$5,664,272.51
2025	FIVCO AREA DEVEL DIST	KY0035414	\$2,055,613.80						\$2,055,613.80
2025	GATEWAY AREA DEVELOPMENT DIST	KY0035426	\$2,414,572.29						\$2,414,572.29
2025	GREEN RIVER AREA DEVELOPMENT DISTRICT	KY0035431	\$3,721,324.04			\$555,371.10	\$352,171.70		\$4,628,866.84
2025	KENTUCKIANA REGIONAL PLANNING & DEVELOPMENT AGENCY	KY0029011	\$10,359,349.22				\$160,319.25	\$521,490.93	\$11,041,159.40
2025	KENTUCKY RIVER AREA DEVELOPMENT DISTRICT	KY0035418	\$2,845,727.82						\$2,845,727.82
2025	LAKE CUMBERLAND AREA DEVELOPMENT DISTRICT INC	KY0046707	\$3,340,660.82						\$3,340,660.82
2025	LINCOLN TRAIL AREA DEVELOPMENT DISTRICT	KY0029033	\$4,475,223.03	\$150.00					\$4,475,373.03
2025	NORTHERN KENTUCKY AREA DEVELOPMENT DISTRICT	KY0034063	\$5,253,939.09				\$870,182.68		\$6,124,121.77
2025	PENNYRILE AREA DEVELOPMENT	KY0035428	\$5,763,384.57		\$131,391.40				\$5,894,775.97
2025	PURCHASE AREA DEVELOPMENT DISTRICT, INC	KY0034049	\$4,818,221.62						\$4,818,221.62
2025			\$69,951,970.39	\$150.00	\$10,131,391.40	\$555,371.10	\$4,251,543.82	\$521,490.93	\$85,411,917.64

2025 Annual Report on Receipt and Expenditure of State and Federal Funds to Area Development Districts (ADDs)

SFY	Vendor Name	Vendor Code	0100	1200	12CV	1391	13GQ	13L5	14CP	CBKU	Total
2025	BARREN RIVER AREA DEVELOPMENT DISTRICT	KY0035416	\$2,513,831.15	\$1,910,451.03	\$497,548.04					\$10,000,000.00	\$14,921,830.22
2025	BIG SANDY ADD	KY0035413	\$1,576,217.41	\$4,164,699.95	\$416,614.33				\$26,778.34		\$6,184,310.03
2025	BLUEGRASS AREA DEVELOPMENT DISTRICT	KY0040958	\$4,614,344.91	\$3,228,252.61	\$1,158,323.51						\$9,000,921.03
2025	BUFFALO TRACE AREA DEVELOPMENT DISTRICT	KY0035425	\$1,031,663.03	\$744,337.40	\$176,691.74				\$48,798.32		\$2,001,490.49
2025	CUMBERLAND VALLEY ADD FDN	KY0035422	\$2,247,901.74	\$2,186,296.23	\$431,993.92				\$798,080.62		\$5,664,272.51
2025	FIVCO AREA DEVEL DIST	KY0035414	\$1,082,455.17	\$669,687.88	\$303,735.86		(\$265.11)				\$2,055,613.80
2025	GATEWAY AREA DEVELOPMENT DIST	KY0035426	\$1,597,249.99	\$665,188.38	\$48,120.03				\$104,013.89		\$2,414,572.29
2025	GREEN RIVER AREA DEVELOPMENT DISTRICT	KY0035431	\$1,950,209.31	\$2,086,157.71	\$593,144.47				(\$644.65)		\$4,628,866.84
2025	KENTUCKIANA REGIONAL PLANNING & DEVELOPMENT AGENCY	KY0029011	\$6,024,825.73	\$3,551,865.29	\$1,399,485.64	\$399.63		\$20,671.69	\$43,911.42		\$11,041,159.40
2025	KENTUCKY RIVER AREA DEVELOPMENT DISTRICT	KY0035418	\$1,383,663.44	\$1,284,067.37	\$196,314.68				(\$18,317.67)		\$2,845,727.82
2025	LAKE CUMBERLAND AREA DEVELOPMENT DISTRICT INC	KY0046707	\$1,456,714.80	\$1,507,263.81	\$382,003.99				(\$5,321.78)		\$3,340,660.82
2025	LINCOLN TRAIL AREA DEVELOPMENT DISTRICT	KY0029033	\$2,191,144.60	\$1,658,332.62	\$625,895.81						\$4,475,373.03
2025	NORTHERN KENTUCKY AREA DEVELOPMENT DISTRICT	KY0034063	\$2,503,666.92	\$2,839,672.37	\$780,782.48						\$6,124,121.77
2025	PENNYRILE AREA DEVELOPMENT	KY0035428	\$3,321,583.51	\$2,205,983.70	\$96,369.88				\$270,838.88		\$5,894,775.97
2025	PURCHASE AREA DEVELOPMENT DISTRICT, INC	KY0034049	\$2,350,750.20	\$1,993,221.35	\$478,272.94				(\$4,022.87)		\$4,818,221.62
2025			\$35,846,221.91	\$30,695,477.70	\$7,585,297.32	\$399.63	(\$265.11)	\$20,671.69	\$1,264,114.50	\$10,000,000.00	\$85,411,917.64